

STATE OF ILLINOIS
DEPARTMENT OF LABOR

IN THE MATTER OF:	)	
	)	
OPERATIVE PLASTERERS' and CEMENT	)	STATE FILE NO. 2027-H-CC08-2357
MASONS' LOCAL UNION 18 and	)	
MARK WINKLER, as member of OPERATIVE	)	DATE OF NOTICE: AUGUST 20, 2026
PLASTERERS' and CEMENT MASONS' OF	)	
LOCAL UNION 18,	)	
	)	
OBJECTORS,	)	
	)	
v.	)	
	)	
JANE R. FLANAGAN, DIRECTOR of the	)	
ILLINOIS DEPARTMENT OF LABOR, and	)	
THE ILLINOIS DEPARTMENT OF LABOR,	)	
	)	
RESPONDENTS.	)	

NOTICE OF WEBEX HEARING

PLEASE TAKE NOTICE that Jane R. Flanagan, Director of the Illinois Department of Labor, and the Illinois Department of Labor ("Respondents") have received from **OPERATIVE PLASTERERS' and CEMENT MASONS' LOCAL UNION 18 and MARK WINKLER, as member of OPERATIVE PLASTERERS' and CEMENT MASONS' OF LOCAL UNION 18** ("Objectors") written objections to the prevailing wage determinations published by the Department on its website, and a request for hearing on those objections pursuant to Section 9 of the Prevailing Wage Act [hereinafter, "PWA" or "Act"], 820 ILCS 130/0.01 et seq.

Pursuant to the PWA, Article 10 of the Illinois Administrative Procedure Act, 5 ILCS 100/10-5 et seq., and 56 Ill. Admin. Code 120.100 et seq., Respondents will convene a hearing via Webex on:

DATE:	September 18, 2026
TIME:	9:30 a.m.
ADMINISTRATIVE LAW JUDGE:	Moshe M. Liberman Chief Administrative Law Judge Illinois Department of Labor
WEBEX INFORMATION:	https://illinois.webex.com/meet/moshe.m.liberman Meeting number: 1331 17 9691
	Phone Number: +1-312-535-8110 Toll +1-415-655-0002 Toll Access code: 1331179691

OBJECTORS' ATTORNEY:

**Jacob A. Blickhan, Esq.
Cavanagh & O'Hara, LLP**

RESPONDENTS' ATTORNEY:

**Stephanie Barton, Esq.
Deputy General Counsel
Illinois Department of Labor**

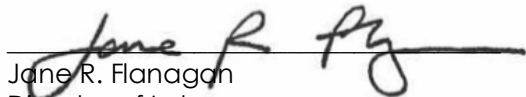
If you are unable to access Webex via the video link, you may join by calling the Webex phone numbers listed above.

The hearing involves the written objections and hearing request filed by Objector(s), attached hereto and made a part hereof (Exhibit A).

The parties and their respective representatives must be prepared to proceed at the hearing. The parties must present all information, documents, records or witnesses necessary to substantiate their position(s) at the hearing.

Pursuant to 56 Illinois Administrative Code 120.640, the Administrative Law Judge shall issue a Decision and Order. In the event no timely or proper exceptions are filed, the findings, conclusions, recommendations and order of the Administrative Law Judge shall automatically become the decision and order of the Director of Labor.

The proceedings are subject to judicial review in accordance with the provisions of the Administrative Review Law, 735 ILCS 5/3-101 et seq. The Director of Labor's determination on the objections is final and binding unless a party to this proceeding applies for and obtains judicial review of the final administrative decision in accordance with the provisions of the Administrative Review Law.



Jane R. Flanagan
Director of Labor

STATE OF ILLINOIS)
) ss
COUNTY OF COOK)

CERTIFICATE OF SERVICE

Under penalties as provided by law, including pursuant to Section 1-109 of the Code of Civil Procedure, I, Davis Merced, a non-attorney, affirm, certify or on oath state, that I served notice of the attached Notice of Webex Hearing and Order upon all parties to this case, or their agents appointed to receive service of process, by enclosing a copy of the Notice of Webex Hearing and Order in Case No. **2027-H-CC08-2357** in an envelope addressed to each party or party's agent at their respective address(es) having caused each envelope to be served by

☒ U.S. **regular** mail with postage prepaid being deposited in the U.S. mailbox at 555 W Monroe, Chicago, Illinois,

☐ **certified mail** return receipt requested and **regular mail** with postage prepaid at 555 W Monroe, Chicago, Illinois,

☒ via **email** addressed to each party or party's agent at the respective email address shown on the Certificate of Service,

on August 20, 2026, prior to 4:30 p.m.

Via Email:

OBJECTORS

Operative Plasterers' and Cement
Masons' Local 18 and Mark Winkler
as Member of Operative Plasterers'
and Cement Masons' Local 18,
c/o Jacob A. Blickhan, Esq.
Cavanagh & O'Hara, LLP
2319 West Jefferson Street
Springfield, IL 62702
jacobblickhan@cavanagh-ohara.com

RESPONDENTS

Illinois Department of Labor and Jane Flanagan, Director
c/o Stephanie Barton, Esq.
Deputy General Counsel
524 S 2nd Street Ste 400
Springfield, IL 62701
Stephanie.Barton@Illinois.gov

/s/Davis Merced
Davis Merced, Office Specialist
Illinois Department of Labor

STATE OF ILLINOIS
DEPARTMENT OF LABOR

IN THE MATTER OF:	)	
	)	
OPERATIVE PLASTERERS' AND	)	
CEMENT MASONS' LOCAL UNION 18	)	STATE FILE NO. 2027-H-CC08-2357
AND MARK WINKLER, as member of	)	
OPERATIVE PLASTERERS' and	)	DATE OF NOTICE: AUGUST 20, 2026
CEMENT MASONS' OF	)	
LOCAL UNION 18,	)	
	)	
OBJECTORS,	)	
	)	
v.	)	
	)	
JANE R. FLANAGAN, DIRECTOR of the	)	
ILLINOIS DEPARTMENT OF LABOR,	)	
THE ILLINOIS DEPARTMENT OF	)	
LABOR,	)	
	)	
RESPONDENTS.	)	

ORDER

IT IS HEREBY ORDERED:

1. Pursuant to 56 Ill. Admin. Code § 120.400, a **Webex** pre-hearing conference shall be convened on **September 4, 2026** at **9:00 a.m.** The parties shall join via Webex using the following video link or dial-in phone number:

<https://illinois.webex.com/meet/moshe.m.liberman>

Meeting Number: 1331 17 9691

Phone Number:

312-535-8110 Toll

415-655-0002 Toll

Access code: 1331 17 9691

2. The pre-hearing conference shall be held to consider: simplification of the issues; necessity or desirability of amending documents for purposes of clarification, simplification, or limitation; stipulations and admissions of fact and of contents and authenticity of documents; limiting the number of witnesses; propriety of prior mutual exchange between and among the parties who have prepared testimony or exhibits; and addressing such other matters as may tend to expedite the disposition of the proceedings and to assure a just conclusion.

3. Attorneys shall, pursuant to 56 Ill. Admin. Code § 120.220, file their appearances as soon as practicable.

4. Any Petitions to Intervene shall be filed by **September 2, 2026**.

DATE: August 20, 2026

By: /s/ Moshe M. Liberman

Moshe M. Liberman

Chief Administrative Law Judge

Illinois Department of Labor

115 South LaSalle Street, 37th Floor

Chicago, IL 60603

V: 312-793-1805

Dol.hearings@illinois.gov



STATE OF ILLINOIS – DEPARTMENT OF LABOR
CONCILIATION/MEDIATION DIVISION
160 N. LASALLE ST. STE. C-1300
CHICAGO, IL 60601

IN THE MATTER OF:	)	
	)	
OPERATIVE PLASTERERS'	)	
AND CEMENT MASONS' LOCAL 18	)	
AND MARK WINKLER AS	)	
MEMBER OF OPERATIVE	)	
PLASTERERS' AND CEMENT	)	
MASONS' LOCAL 18,	)	STATE FILE NO.: 2027-H-CC08-2360
	)	
	)	
Petitioners,	)	
v.	)	
	)	
JANE R. FLANAGAN, DIRECTOR OF	)	
THE ILLINOIS DEPARTMENT OF	)	
LABOR AND THE ILLINOIS	)	
DEPARTMENT OF LABOR	)	
	)	
Respondents.	)	

OBJECTION AND REQUEST FOR SECTION 9 HEARING

Operative Plasterers' and Cement Masons' Local 18 and Mark Winkler as Member of Operative Plasterers' and Cement Masons' Local 18 ("Petitioners"), by and through their attorneys, Cavanagh & O'Hara LLP, seek to formally object to the Prevailing Wage determination published by the Illinois Department of Labor ("IDOL") on July 15, 2026, and request a hearing on these objections pursuant to Section 9 of the Illinois Prevailing Wage Act (820 ILCS 130/9)("IPWA"), and in support thereof states as follows:

1. Operative Plasterers' and Cement Masons' Local 18 is a labor organization which represents employees who work on public works projects in various counties throughout Illinois. Mark Winkler is a member of Operative Plasterers' and Cement Masons' Local 18.

2. Section 9 of the IPWA states: “The Department of Labor shall... investigate and ascertain the prevailing rate of wages for each county in the State.” 820 ILCS 130/9.

3. The Petitioners submitted prevailing wage survey information to the IDOL in June 2026. The material submitted to the IDOL included wage rates and fringe benefits paid to the classifications of Cement Mason and Plasterer (and all applicable related classifications).

4. The regulations to the IPWA define the “prevailing hourly rate of wages” as “the hourly cash wages plus fringe benefits ... most frequently (numerically occurring), in the county in which the public works is performed, to employees engaged in public works.” 56 Ill. Adm. Code 100.22.

5. Petitioners represent workers in Illinois and have negotiated collective bargaining agreements (“CBA’s”) with various employers and/or employer organizations. The wages and fringe benefits rates in the Petitioners’ CBA’s are the most frequently numerically occurring wages and fringe benefit amounts paid to employees engaged in public works in the geographic counties covered by Petitioners.

6. On July 15, 2026, the IDOL published prevailing wage schedules on its website. The posted prevailing wage rates do not reflect the correct rates in the cement mason and plasterers classifications for the following counties: Logan

7. Specifically, the posted rates do not reflect that Petitioner’s collective bargaining agreements that cover work performed in Logan county as described in the attached map of Petitioner’s geographic jurisdiction. The attached map is labeled as Exhibit A.

8. To correct the posted prevailing wage rates, Petitioners submit that the following corrections are appropriate to ensure that the prevailing wage rates for the applicable counties

include the wage and fringe benefit rates negotiated under Petitioner's collective bargaining agreements:

a. Logan County:

Trade Title	Region	Type	Wage and Fringe Rates
Cement Mason	ALL	HWY	See, Exhibit B
Cement Mason	ALL	BLD	See, Exhibit B

9. Petitioners represent numerous individuals who perform work on public projects under the classifications defined by the IPWA and are paid at the posted prevailing wage. Therefore, the Petitioners' members are financially affected by the prevailing wage rates.

10. Therefore, Petitioners request an investigatory hearing to establish the correct prevailing wage rates for the classifications, counties, regions and types of work identified in herein (including but not limited to, correcting the prevailing wage rates that were published by the IDOL on July 15, 2026).

WHEREFORE, for the reasons set forth above, the Petitioners object to the prevailing wage determinations posted on the IDOL's official website on July 15, 2026, and respectfully request a hearing on these objections pursuant to 820 ILCS 130/9.

Dated: August 6, 2026

Respectfully submitted,
Operative Plasterers' and Cement Masons'
Local 18 and Mark Winkler as Member of
Operative Plasterers' and Cement Masons'
Local 18

Respectfully submitted,
By: /s Jacob A. Blickhan
Cavanagh & O'Hara LLP
Jacob A. Blickhan

2319 West Jefferson St.
Springfield, Illinois 62702
(217)544-1771 – Telephone
(217)544-9894 – Facsimile
jacobblickhan@cavanagh-ohara.com

CERTIFICATE OF SERVICE

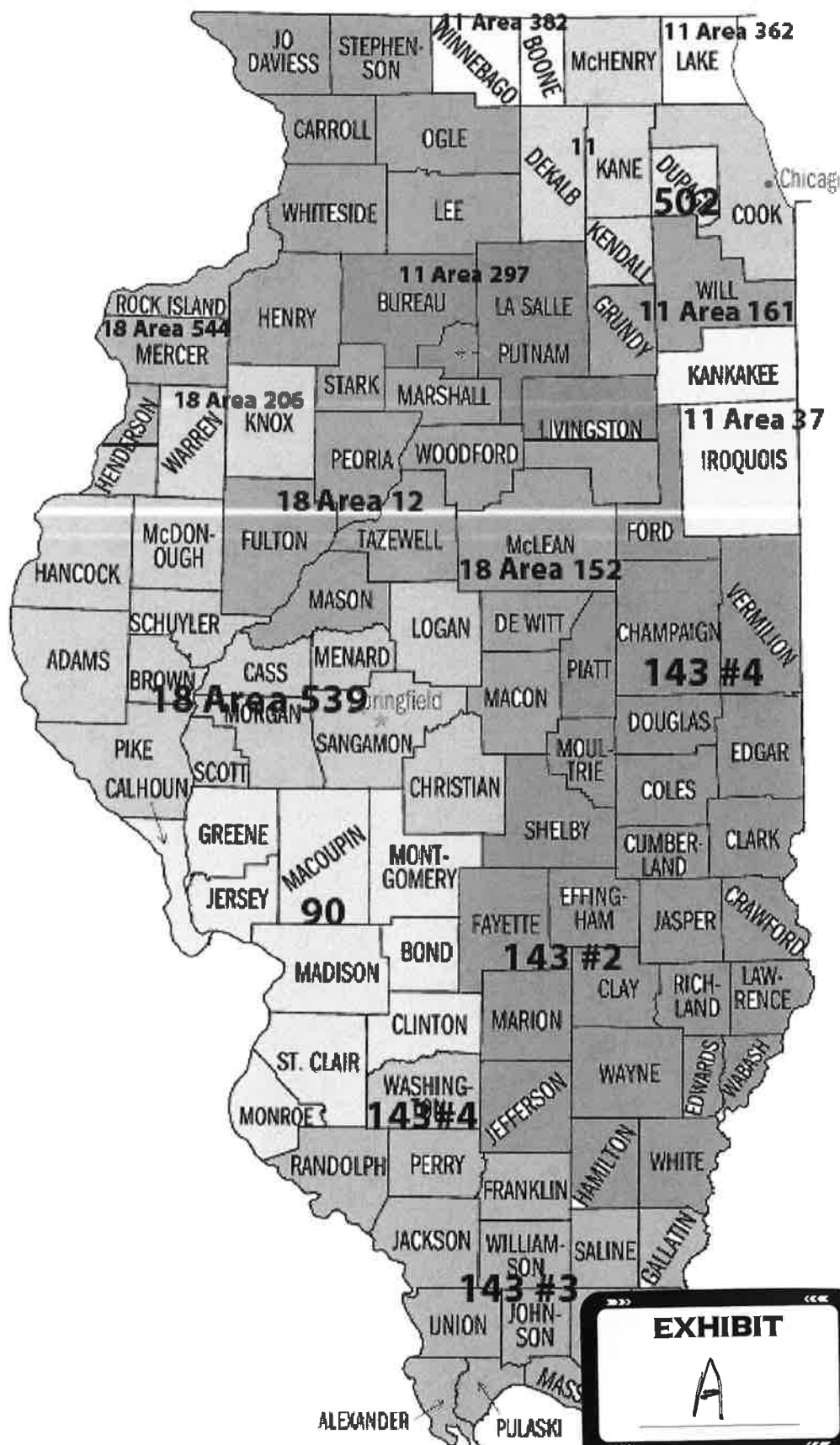
The undersigned certifies that he caused copies of the foregoing Objection and Request for Section 9 Hearing to be served on the following persons, via UPS Next Day (a private delivery service) and email, on this 6th day of August, 2026.

Jane Flanagan
Director of the Illinois Department of Labor
160 N. LaSalle Street, Suite C-1300
Chicago, IL 60601
Jane.Flanagan@illinois.gov

Robert Parrilli, Division Manager
160 N. LaSalle St., Suite C-1300
Chicago, IL 60601
Robert.parrilli@illinois.gov

Respectfully submitted,
By: /s Jacob A. Blickhan
Cavanagh & O'Hara LLP
Jacob A. Blickhan
2319 West Jefferson St.
Springfield, Illinois 62702
(217)544-1771 – Telephone
(217)544-9894 – Facsimile
jacobblickhan@cavanagh-ohara.com

OPCMIA Local 502
739 S 25th Ave
Bellwood, IL 60104
708-544-9100





Operative Plasterers' & Cement Masons' Local 18 And Greater Peoria Contractors and Suppliers Association Inc.

The undersigned parties agree to pay the following wage and fringe benefits listed in the current Collective Bargaining Agreement as well as the outlined Employee deductions for Cement Masons performing Building Construction in the following areas:

Cement Masons AREA 12: BUILDING

- Fulton, Knox, Logan, Mason, Peoria, Tazewell, & Warren Counties in their entirety
- Marshall County; west of the point where Putnam, Marshall & LaSalle Counties meet
- Mercer County; quadrant that is both south of Route 17 & east of Route 94
- Woodford County; section that is both north of Route 116 & west of the point where Putnam, Marshall, & LaSalle Counties meet

May 1, 2026 thru April 30, 2027

Wage Rate – Journey Person	\$37.46
Annuity	\$12.50
Pension	\$12.50
Health & Welfare	\$ 9.00
Local 18 Apprenticeship & Training Fund	\$ 0.81
International JATC Fund	\$ 0.10
GPCSA Industry Advancement Fund	\$ 0.25
TRICON	\$ 0.08*

*(4¢ employee deduction & 4¢ Contractor contribution)

UNION Total Package (less IAF & TRICON)	\$72.37
CONTRACTOR Total Package (included IAF & 4¢ TRICON)	\$72.66

Wage Rate – Foreman (\$2.75)	\$40.21
Wage Rate – General Foreman (\$3.00)	\$40.46
Overtime – Time and one-half	Sunday & Holidays – Double Time

Working Dues: Total Union Package x 5% + \$0.10

- Journeyman: \$3.72
- Foreman: \$3.86
- General Foreman: \$3.87

FUTURE PACKAGE INCREASES:

May 1, 2027: \$2.64
May 1, 2028: \$2.74 **May 1, 2029: \$2.84**

Employee Hourly Deductions:

Working Dues, West Central Building Trades (16¢), and TRICON (4¢)

Apprentice Scale

<u>Apprenticeship Scale</u>	<u>Percentage</u>	<u>Rate</u>	<u>Working Dues</u>
First year	75%	\$28.10	\$3.25
Second Year	85%	\$31.84	\$3.44
Third Year	95%	\$35.59	\$3.63

 3/31/24
Carla Jockisch, Executive Director Date
Greater Peoria Contractors & Suppliers Association Inc.


Mark Winkler, Business
Operative Plasterers & Cement Masons





Operative Plasterers' & Cement Masons' Local 18 And The Associated General Contractors of Illinois

Cement Masons AREA 539 Heavy, Highway, & Utility Construction

The undersigned parties agree to pay the following wage and fringe benefits as listed in the current Collective Bargaining Agreement as well as the outlined Employee deductions for Cement Masons working Heavy/Highway/Utility Construction in the following Illinois counties/ areas:

- Adams, Brown, Cass, Christian, Hancock, Logan, McDonough, Menard, Morgan, Pike, Sangamon, Schuyler, and Scott; in their entirety
- Henderson: south of Route 34
- Montgomery: NE portion that is located in Highway District #6; including the cities of Nokomis, Ohlman, and Wenonah

May 1, 2026 thru April 30, 2027

	<u>Federal Davis-Bacon</u>	<u>Non-Prevailing</u>
	<u>Wage</u>	<u>Wage</u>
Journeyman	\$36.16	\$31.82
Annuity	\$ 9.00	\$ 9.00
Pension	\$12.10	\$12.10
Health & Welfare	\$10.25	\$10.25
Local 18 Apprenticeship & Training Fund	\$ 0.79	\$ 0.79
Total UNION Package	\$68.30	\$63.96
AGCI Industry Advancement Fund	\$ 0.20	\$ 0.20
Total CONTRACTOR Package	\$68.50	\$64.16
Foreman (\$2.50)	\$38.66	\$34.32
General Foreman (\$3.00)	\$39.16	\$34.82

Overtime - Time and one-half

Sunday & Holidays - Double Time

Working Dues: Union Total Package x 5% + \$0.10 (Market Recovery)

- Journeyman: \$3.52
- Foreman: \$3.64
- General Foreman: \$3.67

FUTURE PACKAGE INCREASES:

May 1, 2027: \$3.07

May 1, 2028: \$3.21

May 1, 2029: \$3.36

Employee Deductions:

Working Dues, International JATC Fund (9¢), & Central Illinois Building Trades (12¢)

Apprenticeship Level	<u>Apprentice Scale</u>		Working Dues
	Percentage	Rate	
First year	75%	\$27.11	\$3.07
Second Year	85%	\$30.73	\$3.24
Third Year	95%	\$34.34	\$3.42

Frank Kazenske
Frank Kazenske, Director of Labor Relations
The Associated General Contractors of Illinois

Date

Mark Winkler
Mark Winkler, Business Manager
Operative Plasterers & Cement Masons Local 18

Date