# STATE OF ILLINOIS – DEPARTMENT OF LABOR 160 N. LASALLE ST., STE. C-1300 CHICAGO, ILLINOIS 60601

IN THE MATTER OF:	)
INTERNATIONAL UNION OF ELEVATOR CON- STRUCTORS, LOCAL 55, and ROD GILLES as member of INTERNATIONAL UNION OF ELEVATOR CONSTRUCTORS, LOCAL 55,	) ) ) )
PETITIONER(S),	) STATE FILE NO. 2019-H-PK09-2261
v.	DATE OF NOTICE: September 28, 2018
JOSEPH BEYER, DIRECTOR OF THE	CERT. MAIL/RETURN RECEIPT:
THE ILLINOIS DEPARTMENT OF LABOR, and THE ILLINOIS DEPARTMENT OF LABOR,	7017 2620 0001 0467 5778
RESPONDENTS.	) )

### **NOTICE OF HEARING**

**PLEASE TAKE NOTICE** that Joseph Beyer, Director of the Illinois Department of Labor, and the Illinois Department of Labor [hereinafter, "Respondents"] have received from International Union of Elevator Constructors, Local 55 and Rod Gilles as Member of International Union of Elevator Constructors, Local 55, [hereinafter, "Petitioner(s)"] written objections to the prevailing wage determinations posted by the Department on its website on August 15, 2018, and a request for hearing on those objections pursuant to Section 9 of the Prevailing Wage Act [hereinafter, "IPWA" or "Act"], 820 ILCS 130/0.01 et seq.

Pursuant to the PWA, Article 10 of the Illinois Administrative Procedure Act, 5 ILCS 100/10-5 et seq., and 56 Ill. Admin. Code 120.100 et seq., Respondents will convene a hearing on:

DATE:

**OCTOBER 9, 2018** 

TIME:

1:00 P.M.

PLACE:

**ILLINOIS DEPARTMENT OF LABOR** 

160 NORTH LASALLE STREET, SUITE C-1300

CHICAGO, ILLINOIS 60601

### **ADMINISTRATIVE LAW JUDGE:**

CLAUDIA MANLEY
CHIEF ADMINISTRATIVE LAW JUDGE
ILLINOIS DEPARTMENT OF LABOR
160 NORTH LASALLE STREET, SUITE C-1300
CHICAGO, ILLINOIS 60601

The hearing involves the written objections and hearing request filed by Petitioner(s), attached hereto and made a part hereof (Exhibit A).

The parties and their respective representatives must be prepared to proceed at the hearing. The parties must present all information, documents, records or witnesses necessary to substantiate their position(s) at the hearing.

Pursuant to 56 Illinois Administrative Code 120.640, the administrative law judge shall issue a Decision and Order. In the event no timely or proper exceptions are filed, the findings, conclusions, recommendations and order of the administrative law judge shall automatically become the decision and order of the Director of Labor.

The proceedings are subject to judicial review in accordance with the provisions of the Administrative Review Law, 735 ILCS 5/3-101 et seq. The Director of Labor's determination on the objections is final and binding unless a party to this proceeding applies for and obtains judicial review of the final administrative decision in accordance with the provisions of the Administrative Review Law.

Joseph Deyer
Director of Labor

# STATE OF ILLINOIS – DEPARTMENT OF LABOR CONCILIATION/MEDIATION DIVISION 160 N. LASALLE ST. STE. C-1300 CHICAGO, IL 60601

IN THE MATTER OF:	)
INTERNATIONAL UNION OF ELEVATOR CONSTRUCTORS, LOCAL 55, and ROD GILLES as member of INTERNATIONAL UNION OF ELEVATOR CONSTRUCTORS, LOCAL 55,	) ) ) STATE FILE NO.: ) )
Petitioners,	3 2019 - H- PK 09 - 226
v.	)
JOE BEYER, DIRECTOR OF THE ILLINOIS DEPARTMENT OF LABOR AND THE ILLINOIS DEPARTMENT OF LABOR	) ) ) )
Respondents.	<i>)</i> )

# OBJECTION AND REQUEST FOR SECTION 9 HEARING

INTERNATIONAL UNION OF ELEVATOR CONSTRUCTORS, LOCAL 55 and ROD GILLES as member of INTERNATIONAL UNION OF ELEVATOR CONSTRUCTORS, LOCAL 55 ("Petitioners"), by and through their attorneys, Cavanagh & O'Hara LLP, seek to formally object to the prevailing wage determination published by the Illinois Department of Labor ("IDOL") on August 15, 2018, and request a hearing on these objections pursuant to Section 9 of the Illinois Prevailing Wage Act (820 ILCS 130/9)("IPWA"), and in support thereof states as follows:

1. INTERNATIONAL UNION OF ELEVATOR CONSTRUCTORS, LOCAL 55 is a labor organization which represents employees who work on public works projects in various

counties throughout Illinois. ROD GILLES is a member of INTERNATIONAL UNION OF ELEVATOR CONSTRUCTORS, LOCAL 55.

- 2. Section 9 of the IPWA states: "The Department of Labor shall... investigate and ascertain the prevailing rate of wages for each county in the State." 820 ILCS 130/9.
- The Petitioners submitted prevailing wage survey information to the IDOL in June
   The material submitted to the IDOL included wage rates and fringe benefits paid to the classification of Elevator Constructor.
- 4. The regulations to the IPWA define the "prevailing hourly rate of wages" as "the hourly cash wages plus fringe benefits ... most frequently (numerically occurring), in the county in which the public works is performed, to employees engaged in public works." 56 Ill. Adm. Code 100.22.
- 5. Petitioners represent workers in Illinois and have negotiated collective bargaining agreements ("CBA's") with various employers and/or employer organizations. The wages and fringe benefits rates in the Petitioners' CBA's are the most frequently numerically occurring wages and fringe benefit amounts paid to employees engaged in public works in the geographic counties covered by Petitioners. Accordingly, the Petitioners' CBA's have historically been considered by the IDOL during its investigation of the prevailing wage rates for the classifications of Elevator Constructor on public projects.
- 6. On August 15, 2018, the IDOL published prevailing wage schedules on its website. The prevailing wage schedules contain numerous errors and omissions due to (i) errors in data/information submitted during the survey process, (ii) errors in IDOL's investigation and review of the survey submissions and determination of the "prevailing" wage rate (that resulted in erroneously inflated and decreased wage and fringe rates), and (iii) errors related to minimizing

or, in many instances, wholly disregarding the Petitioners' submissions concerning the "prevailing" wage in the applicable geographic areas and the applicable classifications.

- 7. The errors related to the IDOL's minimization or disregard of the Petitioners' "prevailing" wage survey submissions stem from the systematically flawed methodology used by the IDOL. The IDOL's methodology is flawed because it did not result in the IDOL basing the posted prevailing wage rates on the most frequently numerically occurring wages and fringe benefits in each county or, if applicable, the geographic area of each county. Significantly, the end result is that many of the IDOL's posted "prevailing" wage rates are based on a *de minimis* or *insignificant* amount of reported hours rather than the most frequently occurring wages and fringe benefits paid to employees engaged in public works.
- 8. Petitioners have assembled a spreadsheet that identifies the known errors and omissions in the prevailing wage rates published by the IDOL on August 15, 2018. The spreadsheet is attached hereto and incorporated herein as Exhibit A.
- 9. Petitioners represent numerous individuals who perform work on public projects under the classifications defined by the IPWA and are paid at the posted prevailing wage. Therefore, the Petitioners' members are financially affected by the prevailing wage rates.
- 10. Therefore, Petitioners request an investigatory hearing to establish the correct prevailing wage rates for the classifications, counties, regions and types of work identified in **Exhibit A** (including but not limited to, correcting the prevailing wage rates that were published by the IDOL on August 15, 2018).

WHEREFORE, for the reasons set forth above, the Petitioners object to the prevailing wage determinations posted on the IDOL's official website on August 15, 2018, and respectfully request a hearing on these objections pursuant to 820 ILCS 130/9.

Dated: September 10, 2018

# Respectfully submitted,

INTERNATIONAL UNION OF ELEVATOR CONSTRUCTORS, LOCAL 55 and ROD GILLES as member of INTERNATIONAL UNION OF ELEVATOR CONSTRUCTORS, LOCAL

55,

Cavanagh & O'Hara LLP

John T. Long

2319 West Jefferson St. Springfield, Illinois 62702 (217)544-1771 – Telephone (217)544-9894 – Facsimile

johnlong@cavanagh-ohara.com

and

### Additional Counsel

Cavanagh & O'Hara LLP
Jacob Blickhan
2319 West Jefferson St.
Springfield, Illinois 62702
(217)544-1771 – Telephone
(217)544-9894 – Facsimile
jacobblickhan@cavanagh-ohara.com

# **CERTIFICATE OF SERVICE**

The undersigned certifies that he caused copies of the foregoing Objection and Request for Section 9 Hearing to be served on the following persons, via UPS Next Day (a private delivery service), on this 10<sup>th</sup> day of September, 2018.

Joe Beyer Director of the Illinois Department of Labor 160 N. LaSalle Street, Suite C-1300 Chicago, IL 60601

Illinois Department of Labor c/o Joe Beyer, Director 160 N. LaSalle Street, Suite C-1300 Chicago, IL 60601

Respectfully submitted,

By: // Cavanagh & O'Hara LLP

John T. Long

2319 West Jefferson St.

Springfield, Illinois 62702 (217)544-1771 – Telephone

(217)544-9894 – Facsimile

johnlong@cavanagh-ohara.com

# Exhibit A

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Corrections						44.78	50.38	2	2			15.43	16.61	3.58	0.61	

Color County - Elevator Constructor Classification

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Corrections						44.78	50.38	1	2			15.43	16.61	3.58	0.61	

 
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Text. Red strikethrough text signifies incorrect rates/numbers Green highlighted text boxes signify correct rates.



September 10, 2018

## Sent Via UPS Next Day

Joe Beyer Director of the Illinois Department of Labor 160 N. LaSalle Street, Suite C-1300 Chicago, IL 60601

Illinois Department of Labor c/o Joe Beyer, Director 160 N. LaSalle Street, Suite C-1300 Chicago, IL 60601

Re: Objections and Request for Section 9 Hearing

Dear Mr. Beyer,

This office represents International Union of Elevator Constructors Local 55 and Rod Gilles. Please find enclosed with this correspondence a Petition of Objections and Request for Section 9 Hearing pursuant to the Illinois Prevailing Wage Act (820 ILCS 130/9). As such, please consider the Petition enclosed hereto a written notice of objection (pursuant 820 ILCS 130/9) concerning the Illinois Department of Labor's determination of the 2018 Prevailing Wage Rates, posted August 15, 2018. Should you have any questions, please do not hesitate to contact the undersigned.

very truly yours,

John T. Long

cc: IUEC 55

# CERTIFICATE OF SERVICE

Under penalties as provided by law, including pursuant to Section 1-109 of the Code of Civil Procedure, I Only of a non-attorney, affirm, certify or on oath state, that I served notice of the attached Notice of Hearing upon all parties to this case, or their agents appointed to receive service of process, by enclosing a copy of the Notice of Hearing in Case No. 2019-H-PK09-2261 and a copy of the Certificate of Service in an envelope addressed to each party or party's agent at the respective address shown on the Certificate of Service, having caused each envelope to be served by U.S. mail certified mail return receipt requested and at 100 W. Randolph Street, Chicago, Illinois on the Aday of Service, 2018 prior to 4:30 p.m. and placed on the Illinois Department of Labor's official website at and placed on the Illinois Department of Labor's official website at <a href="https://www.state.il.us/agency/idol/">www.state.il.us/agency/idol/</a>

Int'l. Union of Elevator Constructors, Local 55 c/o John T. Long, Esq.
Cavanagh & O'Hara LLP
2319 W. Jefferson St.
Springfield, IL 62702
mailto:itoomev100@hotmail.comiohnlona@cavanaah-ohara.com

# Via messenger:

Joseph Beyer Director of Labor Illinois Department of Labor 160 N. LaSalle St., Ste. C-1300 Chicago, IL 60601

Illinois Department of Labor c/o Benno Weisberg General Counsel Illinois Department of Labor 160 N. LaSalle St., Ste. C-1300 Chicago, IL 60601

Subscribed and Sworn to this\_\_\_\_\_

day of \_

, 2018

Notary Public

Official Seat Laura Mary Kotelman Notary Public State of Illinois My Commission Expires 12/03/2019